

## CURRICULUM VITAE

### **SEAN J. KEALY**

CLINICAL ASSOCIATE PROFESSOR OF LAW  
BOSTON UNIVERSITY SCHOOL OF LAW  
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#### **EDUCATION**

TEMPLE UNIVERSITY SCHOOL OF LAW, J.D. <i>cum laude</i>	1994
UNIVERSITY OF PENNSYLVANIA, FELS INSTITUTE OF GOVERNMENT, M.G.A.	1994
HAMILTON COLLEGE, A.B	1991

#### **RESEARCH INTERESTS**

Legislation and how legislative systems address policy issues; evidence-based legislation; the operation and legislative output of African Parliaments; criminal law and procedure; the criminal justice system; federal and state constitutional law.

#### **PUBLICATIONS AND PRESENTATIONS**

##### Books:

M. BAUTISTA, S. KEALY & L. RULLI, AMERICAN LEGISLATIVE PRACTICE (under agreement with West Publishing, forthcoming, Spring 2018)

KEALY, AFRICAN PARLIAMENTARY KNOWLEDGE NETWORK LEGISLATIVE HANDBOOK: USING EVIDENCE TO DESIGN AND ASSESS LEGISLATION (2013). Published at:

<http://www.apkn.org/lrp/guidelines/apkn-legislative-handbook-6-feb-2013/view>

##### Articles:

*What is Reliable Evidence? A Proposal for Evidence Based Legislation*, EUROPEAN J. L. REF. (forthcoming, Spring 2017)

*A Guide to Gathering and Using Legislative History in Massachusetts*, 97 MASS. L. REV. 46 (2016)

*The Second Amendment as Interpreted By Congress and the Court*, 3 NORTHEASTERN U. L. REV. 325 (2011)

*Reexamining the Posse Comitatus Act: Toward a Right to Civil Law Enforcement*, 21 YALE L. & POL'Y REV. 383 (2003).

*Hunting the Dragon: Reforming the Massachusetts Murder Statute*, 10 B. U. PUB. INT. L.J. 203 (2001).

*A Proposal for a New Massachusetts Notoriety For Profit Law: The Grandson of Sam*, 22 W. NEW ENG. L. REV. 1 (2000).

## Legal Blog:

DOME: LEGISLATION LAW & PUBLIC POLICY (2015-Present)

Editor of blog that serves as a platform for students and guests to write and publish thoughtful articles on legislation. ([sites.bu.edu/dome](http://sites.bu.edu/dome))

## Blog Entry:

“Over Regulation of Parthenotes Stifles Valuable Science” REGBLOG, University of Pennsylvania, December 15, 2011 (<http://www.law.upenn.edu/blogs/regblog/2011/12/over-regulation-of-parthenotes-stifles-valuable-scientific-research.html>)

## Presentations:

Presented draft article *What is Reliable Evidence? A Proposal for Evidence Based Legislation*, San Francisco, CA, January 4, 2017. Part of the “New Voices in Legislation Program” at the American Association of Law Schools (AALS) Annual Conference.

“Teaching Legislative Drafting” Washington, DC, November 17, 2016. Member of a panel at the International Conference on Legislative Drafting and Law Reform including professors and former legislation students discussing methods of teaching legislative drafting.

“Roles of Legislative Counsel—What Else Is New?” Ottawa Canada, September 13, 2016. Member of a panel discussion at the Canadian Legislative Drafting Conference, Canadian Institute for the Administration of Justice.

“Organization & Management of Local Drafting Practice” New York, NY, July 15, 2016. Member of a panel discussion at The New York City Council Local Legislative Drafting Summit.

“Delegated Legislation: Good and Bad Practices Here and Abroad” Washington, DC, July 1, 2015. Presentation with Dr. Helen Xanthaki, University of London, at the International Conference on Legislative Drafting and Law Reform.

“Technology and the Changing Legislature” Seoul Korea, September 17, 2014. Keynote Address to the International Association of Legislation’s Biannual Conference.

“Teaching Legislative Drafting” Washington DC, May 20, 2014. Presentation at the International Conference on Legislative Drafting and Law Reform.

“Teaching an International Clinic” San Juan PR, April 29, 2013. Presentation at the AALS Clinical Conference.

“The Legal Complex and African Parliaments” Boston, MA, May 31, 2013. Participant in a roundtable discussion at the Law & Society Association Annual Conference.

“Law Clinics and Legislation” Washington DC, March 9, 2013. Presentation for the International Conference on Legislative Drafting and Law Reform.

“Using Evidence To Design And Assess Legislation” Cape Town, South Africa, July 4, 2012. Presentation to legislative drafters and counsel from throughout Africa at a conference sponsored by the Parliament of South Africa, The Africa Parliamentary Knowledge Network (APKN) and the Commonwealth Association of Legislative Counsel (CALC-Africa Region).

“Teaching Evidence-Based Legislation” Midrand, South Africa, October 19, 2010. Presentation to the African Parliamentary Knowledge Network Plenary Session held at the Pan African Parliament.

“Creating Implementing Agencies Through Legislative Drafting” and “Assessing Legislation” Kampala, Uganda, February 1-6, 2010. African Parliamentary Knowledge Network Conference for members of the East African Legislative Assembly and parliamentarians from around Africa.

“The *Heller* Decision and the Second Amendment;” Northeastern University School of Law, March 19, 2010. Moderator of a panel discussion on the implications of *District of Columbia v. Heller*, 554 U.S. 570 (2008), a landmark case on the Constitutional right to bear arms.

“Evidence-Based Legislation;” Presentation before a United Nations sponsored conference entitled “Development of an Equitable Information Society: The Role of Parliaments,” Kigali, Rwanda, March 4, 2009

“Understanding the Budget and Legislative Process;” Presentation before the Massachusetts Victim-Witness Advocate Conference, June 5, 2003.

“Symposium on Offender Sentencing and Reentry;” New England School of Law’s Journal on Criminal and Civil Confinement, February 27, 2003. Participated in a panel discussion on criminal justice policy during a fiscal crisis.

“Taping Police Stops: Public Protection or Invasion of Privacy;” Suffolk Law School, October 11, 2001. Moderator of a panel discussion on the legal and policy issues arising from the secret audio recording of police officers discussed in *Commonwealth v. Hyde*, 434 Mass. 594, 750 N.E. 2d 963 (2001).

“Recent Developments on Fraud and Financial Crime Legislation;” Presentation before the New England Association of Insurance Fraud Investigators, April 13, 2001.

#### Professional Newsletter:

Fabbri, M., Kealy, S. (1998-2013) CRIMINAL LAW UPDATE.

Bi-monthly electronic publication identifying recent changes to the Massachusetts General Laws, court rules and case law relevant to the state criminal justice system. The *Update* is distributed statewide to prosecutors, legislators, law enforcement officials and academics.

#### **TEACHING EXPERIENCE**

BOSTON UNIVERSITY SCHOOL OF LAW, Clinical Associate Professor of Law      Fall 2007—present

- Law 607, *Lawyering Lab*; 1L students participate in an intensive one week program to learn the key professional skills of client counseling, collaboration and negotiation through the completion of a transactional problem.
  
- Law 736, *Judicial Externship Program*; students extern with federal and state judges while taking a seminar that focuses on the ethical issues that confront courts and judicial personnel. Redesigned course in 2016 to qualify as a New York Bar certified professional responsibility course.

- Law 746, Semester In Practice, Washington Program; students extern full-time with a Congressional, executive agency or non-profit office. The students engage in a directed study with the faculty member.
- Law 765, Africa i-Parliaments Clinic; a partnership between BU Law and the African Parliamentary Knowledge Network to support the Network's efforts to promote evidence-based legislation and to increase the capacity of African Parliaments to draft effective legislation.
- Law 786, Legislative Policy & Drafting Clinic; trains law students on legislative process and drafting by working on legislative projects assigned by state legislators and legislative committees.
- Law 938, Legislative Externship; trains law students on legislative process and drafting by placing externs in the Massachusetts Legislature.

SUFFOLK UNIVERSITY, Senior Lecturer

2002— 2007

- Sociology 234, Criminal Justice Systems  
Taught core course that provides an overview of the criminal justice system including the basics of criminal law, criminal procedure and Constitutional law.
- Sociology 433, Seminar in Criminology and Law  
Developed and taught seminar on public policy, politics and the criminal justice system.

#### **SERVICE TO THE LAW SCHOOL & BOSTON UNIVERSITY**

FACULTY COUNCIL REPRESENTATIVE, September 2008—Present  
Elected by the faculty to represent the Law School at Faculty Council and University Council meetings.

OUTCOMES COMMITTEE August 2015— Present

REVENUE GENERATION COMMITTEE October 2015—Present

LAWYERING LAB COMMITTEE August 2016—Present

1L LAWYERING PROGRAM COMMITTEE November 2016—Present

JD COMMITTEE 2014—2015 Academic Year

LAW SCHOOL'S OUTSIDE OF THE BOX TASK FORCE October 2013—August 2014

LAW SCHOOL'S EXPERIENTIAL LEARNING TASK FORCE October 2013—August 2014

PARDEE SCHOOL FOR GLOBAL STUDIES DEAN SEARCH COMMITTEE January— April 2014  
Interviewed candidates to be the dean of the new Global Studies School at Boston University and

made recommendations to the University Provost and Dean for the Colleges of Arts and Sciences.

LAW SCHOOL'S RETREAT PLANNING COMMITTEE

May—October 2013

## LEGAL EXPERIENCE

### MASSACHUSETTS GENERAL COURT

• *Counsel, Joint Committee On Revenue (formerly Taxation Committee)* 2003—2007  
Responsible for: reviewing of legislation filed with the Committee; advising the Committee Chair, Senator Cynthia S. Creem, and other committee members on taxation policy; the drafting of revenue legislation; and the general administration of the Committee. Responsible for legal and policy analysis on legislation including: stem cell research, economic development, and same-sex marriage.

• *Counsel, Joint Committee On Criminal Justice* 1999—2003  
Selected legislation drafted:

An Act Providing Protections Against Terrorism (Mass. Acts of 2002, Chapter 313);

An Act Relative To The Crime Of Assault And Battery (Mass. Acts of 2002, Chapter 35);

An Act Relative To First Amendment Rights at Reproductive Health Care Facilities (Mass. Acts of 2000, Chapter 217). Drafted and submitted *amicus curiae* briefs defending the legislation to the Supreme Judicial Court (reported at *Opinion of the Justices*, 430 Mass. 1205 (2000)) and to the U.S. Court of Appeals (reported at *McGuire, et al. v. Reilly, et al.*, 260 F.3d 36 (1<sup>st</sup> Cir. 2001));

An Act Improving The Sex Offender Registry (Mass. Acts of 1999, Chapter 74).

### MASSACHUSETTS OFFICE OF THE ATTORNEY GENERAL

• *Assistant Attorney General, Insurance Fraud Division* 1996—  
1999

Prosecuted economic crimes including: insurance fraud, workers' compensation fraud, premium fraud, fraudulent claims against the U.S. Social Security Administration, larceny, forgery, and conspiracy in the Superior and District Courts. Made grand jury presentations.

• *Assistant Attorney General, Victim Compensation Division* 1995—1996  
Evaluated claims for damages made against the Commonwealth by victims of violent crime, and reported the findings of the Attorney General to the District Court.

### TEMPLE LAW SCHOOL FEDERAL JUDICIAL CLERKSHIP CLINICAL

Externship with Judge Edmund V. Ludwig in the Eastern District of Pennsylvania.

1993—1994

## PROFESSIONAL AFFILIATIONS

MASSACHUSETTS BAR, *member*

1994-present

UNITED STATES 1<sup>ST</sup> CIRCUIT COURT OF APPEALS BAR, *member*

2001-present

COMMONWEALTH ASSOCIATION OF LEGISLATIVE COUNSEL, *associate member*

2010-present

INT'L JOURNAL OF LEGISLATIVE DRAFTING AND LAW REFORM, *associate editor*

2012-present

FEDERAL BAR ASSOCIATION, Capitol Hill Chapter, *member*

2013-present

INT'L CONFERENCE ON LEGISLATIVE DRAFTING & LAW REFORM, *organizer* 2013-present  
INTERNATIONAL ASSOCIATION OF LEGISLATION, *board of directors* 2016-present

**COMMUNITY ACTIVITIES**

BEDFORD STEM CELL RESEARCH FOUNDATION 2007—present  
*Member, Board of Directors.* The Foundation is a biomedical institute which exists to conduct stem cell and related research for diseases and conditions which currently have no effective methods of treatment or cure.

TOWN OF HANSON MODERATOR 2012—present  
Popularly elected to run the town's open town meetings.

TOWN OF HANSON FINANCE COMMITTEE 2004—2010  
*Member & Past Chairman*

**REFERENCES**

Flavio Zeni, Chief Technical Advisor, Africa i-Parliaments Action Plan, United Nations Department of Economic and Social Affairs, Citadel House, Muthithi Road, Westlands, Nairobi, Kenya; +254-20-374 9892/3; zeni@un.org

Michael Libonati, Laura H. Carnell Professor, Temple University School of Law, 1719 North Broad Street, Philadelphia, PA 19122; (215) 204-7872; michael.libonati@temple.edu

Senator Cynthia Stone Creem, State House, Room 416-B, Boston, MA 02133; (617) 722-1693; cynthia.creem@state.ma.us